1	COMMITTEE TO INVESTIGATE CANDIDATES		
2		FOR THE SOUTH CAROLINA	
3	DEPARTMENT OF EMPLOYMENT AND WORKFORCE		
4			
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6			
7	SCREENINGS		
8			
9			
10	DATE:	Tuesday, April 12, 2016	
11	TIME:	10:00 a.m.	
12	LOCATION:	L. Marion Gressette Building	
13		1101 Pendleton Street Room 209 Columbia, South Carolina	
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15	REPORTED BY:	NISHA GORDON Court Reporter	
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Τ	COMMITTEE MEMBERS PRESENT:
2	CHAIRMAN SENATOR ALEXANDER
3	REPRESENTATIVE BINGHAM
4	SENATOR JOHN L. SCOTT
5	REPRESENTATIVE JENNY HORNE
6	MS. MICHELLE P. KELLEY
7	MR. PATRICK M. MICHAELS
8	MR. PATRICK BRYANT
9	MS. LISA MANINI WIDENER
10	MR. KENNETH M. MOFFITT
11	MR. JAMEY GOLDIN
12	
13	ALSO PRESENT:
14	CAROLYN YOUMANS
15	REPRESENTATIVE CLARY
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- 1 PROCEEDING 10:05 a.m.
- 2 CHAIRMAN SENATOR ALEXANDER: All right.
- 3 I'm going to go ahead and call this committee meeting
- 4 for South Carolina Department of Employment and
- 5 Workforce Appellate Panel review of candidates to order.
- It's Tuesday, April 12th, and the time is
- 7 10:05. We have a quorum, and good morning to each and
- 8 every one of you that are here with us today.
- 9 I'm going to ask that the members -- I
- 10 think we have some public, as well as legislative
- 11 members. If we could start with our newest member, and
- 12 if you would just briefly introduce yourself and where
- 13 you're from.
- MR. BRYANT: Absolutely.
- 15 It's Patrick Bryant, and I'm an
- 16 entrepreneur from Charleston, South Carolina. I went to
- 17 Spring Valley and University of South Carolina and so
- 18 also a Columbia native.
- 19 CHAIRMAN SENATOR ALEXANDER: Glad to have
- 20 you.
- 21 MR. MICHAELS: And I'm Pat Michaels. I'm
- 22 the CEO of the Goodwill Industries of Upstate/Midlands
- 23 South Carolina. I don't have anybody who's -- I have
- 24 two kids at University of South Carolina and one
- 25 graduate on May 4th.

- 1 CHAIRMAN SENATOR ALEXANDER:
- 2 Congratulations.
- 3 MR. MICHAELS: Yes, I'm excited.
- 4 CHAIRMAN SENATOR ALEXANDER: Not that
- 5 you're counting. May 4th, just around the corner.
- 6 MS. KELLEY: I'm Michelle Kelley. I'm an
- 7 attorney from Columbia, South Carolina, at Richardson
- 8 Plowden, and I went to USC all the way through.
- 9 MS. WIDENER: I'm Lisa Manini Widener, and
- 10 I'm director of research for the Labor, Commerce and
- 11 Industry Committee.
- 12 REPRESENTATIVE BINGHAM: I'm Representative
- 13 Kenny Bingham. I serve House District 89 over in
- 14 Lexington County, which is Cayce, West Columbia,
- 15 Springdale.
- 16 MR. GOLDIN: I'm Jamey Goldin, chief legal
- 17 counsel of the House Labor, Commerce and Industry
- 18 Committee and House counsel for this joint committee.
- 19 MR. MOFFITT: Ken Moffitt. I'm assistant
- 20 clerk of the Senate and Senate legal counsel for this
- 21 committee.
- 22 CHAIRMAN SENATOR ALEXANDER: Thank you.
- 23 And I'm sure we'll be joined by other members, and we're
- 24 also delighted to have Representative Clary from the
- 25 Clemson area.

- 1 And I'm Thomas Alexander, State Senator,
- 2 District One, the Greater Clemson area of Pickens County
- 3 and all of Oconee County. So at least we've got one
- 4 Clemson supporter out of all these Gamecocks. So it's
- 5 an opportunity for us to work together today.
- 6 And the purpose of this meeting is for the
- 7 screening of the candidates for the three positions of
- 8 the South Carolina Department of Employment and
- 9 Workforce Appellate Panel. The candidates that we'll be
- 10 screening today, first will be Ms. Evelyn B. Ayers, seat
- 11 number 1; Mr. Tim Dangerfield, seat number 2; and
- 12 Mr. Steve Kelly, seat number 3.
- So at this point, if there's no other
- 14 business to come before the Committee, we'll begin the
- 15 screening. And I am going to ask that Ms. Ayers come
- 16 forward and be seated, please, ma'am. And make sure
- 17 your green light is on at that chair right there,
- 18 please, ma'am.
- 19 (Senator Scott enters the room.)
- 20 CHAIRMAN SENATOR ALEXANDER: Good morning.
- 21 MS. AYERS: Good morning.
- 22 CHAIRMAN SENATOR ALEXANDER: This is a term
- 23 that would be commencing on July 1st, 2016, and expiring
- 24 July 1st, 2020.
- 25 If you would, please, raise your right hand

- 1 so I can swear you in.
- 2 MS. AYERS: (Complying.)
- 3 CHAIRMAN SENATOR ALEXANDER: Do you swear
- 4 to tell the truth, the whole truth, and nothing but the
- 5 truth, so help you God?
- 6 MS. AYERS: Yes, I do.
- 7 CHAIRMAN SENATOR ALEXANDER: Okay. Thank
- 8 you.
- 9 Well, again, we're delighted to have you
- 10 with us here. If you will, just briefly tell us
- 11 something about yourself and why you wish to continue to
- 12 serve on the South Carolina DEW Appellate Panel, please,
- ma'am.
- 14 MS. AYERS: Well, I am Evelyn Belicia
- 15 Ayers, as he stated, and I am very interested in
- 16 continuing to serve on the Department of Employment and
- 17 Workforce Appellate Panel.
- 18 I have been with the agency for quite some
- 19 time. Dating back to my college years, during the
- 20 summertimes I would go for internships, and I've just
- 21 seen a lot of change and a lot of growth in the agency.
- 22 I worked as a hearing officer from 2006 on through 2010,
- 23 and at that time in 2010, I was elected to serve on the
- 24 appellate panel.
- 25 And so it's just been a great opportunity

- 1 to see the growth of the agency and to be a part of this
- 2 to help serve the citizens of the state of South
- 3 Carolina.
- 4 CHAIRMAN SENATOR ALEXANDER: Okay. We've
- 5 received your personal data questionnaire. We have the
- 6 statement of economic interest form, the SLED report,
- 7 background check, credit report, and driving record.
- 8 They've been reviewed and been found to be complete
- 9 with, I think, some additional information that you
- 10 submitted recently; is that right?
- MS. AYERS: Yes.
- 12 CHAIRMAN SENATOR ALEXANDER: And it's part
- 13 of the record.
- 14 Is there anything else at this time that
- 15 you would like to either add or make changes to the
- information that you've provided to the Committee?
- 17 MS. AYERS: No. I do have a copy of my
- 18 resume if you all would like to have that.
- 19 CHAIRMAN SENATOR ALEXANDER: We can get
- 20 that.
- 21 And we have some questions for you, and I'm
- 22 going to ask that Lisa provide these questions and ask
- 23 that you respond to them, please.
- MS. WIDENER: Good morning.
- MS. AYERS: Good morning.

- 1 MS. WIDENER: Do you or any member of your 2 family own or operate any business which contracts with 3 state or federal government? 4 MS. AYERS: No. 5 MS. WIDENER: Do you or any member of your family own or operate any business which receives state 6 7 or federal funds from a board to which you are being 8 appointed? 9 MS. AYERS: No. 10 MS. WIDENER: Have you ever been arrested, 11 charged, or held by federal, state, or other law enforcement authorities for violation of the law, 12 regulation, or ordinance, not including traffic 13 violations, for which a fine of \$200 or less was 14 15 imposed? 16 MS. AYERS: No. 17 MS. WIDENER: Have you, to your knowledge, ever been under federal, state, or local investigation 18 for possible violation of a criminal statute? 19 20 MS. AYERS: No. 21 (Representative Horne enters the room.)
- 23 authorities ever instituted a tax lien or other
- 24 collection procedure against you personally?
- MS. AYERS: No.

22

MS. WIDENER: Have federal, state, or local

- 1 MS. WIDENER: Have you ever defaulted on a
- 2 student loan?
- 3 MS. AYERS: No.
- 4 MS. WIDENER: Have you ever filed for
- 5 bankruptcy?
- 6 MS. AYERS: No.
- 7 MS. WIDENER: Have you ever been
- 8 disciplined or cited for a breach of ethics or
- 9 unprofessional conduct by any court, agency,
- 10 association, or professional group?
- MS. AYERS: No.
- 12 MS. WIDENER: Are you now or have ever been
- 13 employed as a lobbyist or acted in the capacity of a
- 14 lobbyist principal?
- MS. AYERS: No.
- MS. WIDENER: Do you know of any
- 17 circumstances which would limit your term of service on
- 18 this board?
- MS. AYERS: No.
- MS. WIDENER: Do you understand the
- 21 obligations and responsibilities of the position on the
- 22 South Carolina DEW Appellate Panel?
- MS. AYERS: Yes.
- MS. WIDENER: Are there any reasons you
- 25 would have difficulty performing the duties of this

- 1 appointment?
- MS. AYERS: No.
- 3 MS. WIDENER: Is there any comment you
- 4 would like to make to the Committee?
- 5 MS. AYERS: I do not have any at this time.
- 6 MS. WIDENER: Thank you, Ms. Ayers.
- 7 MS. AYERS: Thank you.
- 8 CHAIRMAN SENATOR ALEXANDER: Okay. So
- 9 we're delighted to have join us, a senator from
- 10 Richland, Senator Scott, and Representative Horne.
- 11 We're delighted to have y'all. We're kind of going
- 12 around from that standpoint.
- 13 Are there questions from members of the
- 14 Committee of Ms. Ayers?
- 15 CHAIRMAN SENATOR ALEXANDER: Yes, sir,
- 16 Senator from Richland.
- 17 SENATOR SCOTT: Thank you, Mr. Chairman.
- 18 It's probably more of a comment than a question.
- 19 Ms. Ayers, as a child -- I've known her all
- 20 of her life, and she's my constituent. And when we
- 21 first created the panel and changed the method in which
- 22 we were reviewing these cases, Ms. Ayers was always one
- 23 of our choices, and she's really grown in that position.
- 24 I think she's even had the opportunity at the early part
- 25 of the panel to act as its chairman, if I'm not

- 1 mistaken.
- 2 MS. AYERS: Yes.
- 3 SENATOR SCOTT: All right. So she's well
- 4 qualified. She knows the ins and outs of that agency.
- 5 She grew up in the agency. Prior to, we took her as an
- 6 employee and made her one of the panelists.
- 7 And so I think we have the opportunity to
- 8 put a well-qualified person back on this panel who's
- 9 doing an excellent job. At least I have not heard of
- 10 any cases or issues since she's been on that panel that
- 11 we might need to address.
- 12 And some of the others may have some
- 13 questions or some comments. Thank you, Mr. Chairman.
- MS. AYERS: Thank you.
- 15 CHAIRMAN SENATOR ALEXANDER: Ouestions?
- 16 REPRESENTATIVE BINGHAM: I've got a couple
- 17 for you, if I could, and for all of the candidates.
- 18 How does the panel ensure that it operates
- in compliance with the state and federal administrative
- 20 requirements, you know, whether it's leave, work hours,
- 21 workplace location, things of that nature? Are there
- 22 things to govern y'all from that standpoint and make
- 23 sure that y'all are in compliance?
- MS. AYERS: I'm not sure of the governance
- 25 of that. We are housed at the Department of Employment

- 1 and Workforce. We hold cases there.
- 2 As far as submitting leave, we submit that
- 3 to -- I believe the title would be the executive
- 4 director. We've had some changes in leadership over
- 5 there.
- And so anytime we have leave, it comes from
- 7 the leave accounts, the state leave accounts that we
- 8 have, submit that to the executive director, and we
- 9 proceed from that standpoint.
- 10 As far as our hearings, we're currently
- 11 holding hearings on Tuesday; Wednesday, if some spill
- 12 over. It just depends on the workload. When we first
- 13 started in 2010, we held cases primarily Tuesday,
- 14 Wednesday, and Thursday starting at 9:30 a.m., ending
- 15 around 3:30 p.m. or 4 o'clock, p.m.
- 16 There was a very, very large backlog of
- 17 cases when we initially began this journey, as well as a
- 18 lot of obstacles to overcome with the structure of the
- 19 higher authority appeals division. At the time it was
- 20 the legal department. They did not have a computerized
- 21 system in place.
- 22 And so the system was very antiquated, and
- 23 it took a lot of time and dedication to work through
- 24 those factors. But since then, things have leveled off
- 25 quite a bit.

- 1 And so we are back on with doing cases on
- 2 review, which are the cases that are not granted an
- 3 in-person hearing. We review the record from the lower
- 4 authority appeals unit. We check it for any errors,
- 5 make sure that the hearing officer conducted the hearing
- 6 in a just fashion, and then address the concerns of the
- 7 appealing party.
- And so those are on review, and the more
- 9 complex issues are held as in-person hearings. And if
- 10 any person ever requests an in-person hearing, that's
- 11 initially scheduled for a review. We're more than happy
- 12 to give them the in-person hearing.
- 13 And so right now, due to our workload, we
- 14 do reviews on Tuesday, which today we'll go in and we'll
- 15 do reviews after our meeting today, and then we'll hold
- 16 hearings. We don't have any hearings scheduled for this
- 17 week, but we have our next set of hearings, which, I
- 18 believe, is on the calendar for next week. We will have
- 19 those hearings on Tuesday and Wednesday.
- 20 CHAIRMAN SENATOR ALEXANDER: Okay. Thank
- 21 you for that.
- 22 And just, if you could, kind of give me a
- 23 brief understanding of how you characterize the panel's
- 24 relationship with the Department of Employment and
- 25 Workforce as an administrative entity for y'all, and

- 1 are there any suggested changes that you would like to
- 2 bring to the Committee?
- MS. AYERS: Okay. Well, as we discussed
- 4 earlier, we are housed at the agency. The staff that
- 5 writes our decisions perform the legal research for us.
- 6 We search with the law and policy. They report directly
- 7 to the agency.
- 8 And so there are certain policies that the
- 9 agency may instill that may be more burdensome or less
- 10 burdensome than what the law statutes require. And so
- 11 in that situation, we have the authority to use the
- 12 latitude that's given within the statute to either, I
- 13 quess, be more strict or less strict; whereas the
- 14 persons that are doing our proposed decisions, they are
- 15 required to adhere to the policies, because if they do
- 16 not, then they're subject to the discipline of the
- 17 agency.
- 18 And so they present to us proposed
- 19 decisions that are in accordance with the statutes but
- 20 also the policies of the agency. And then if we wish to
- 21 operate still within the statute but deviate from the
- 22 policy of the agency, which would still be legal because
- 23 it's a part of the statute, then that direction comes
- 24 from us. And we would have to send that decision back
- 25 for editing.

- 1 CHAIRMAN SENATOR ALEXANDER: Okay. And are
- 2 those edits always taken into account if y'all provide
- 3 those edits?
- 4 MS. AYERS: What do you mean?
- 5 CHAIRMAN SENATOR ALEXANDER: Do they always
- 6 adhere to those? Does the buck stop with y'all --
- 7 MS. AYERS: Oh, yes.
- 8 CHAIRMAN SENATOR ALEXANDER: -- or does the
- 9 agency still try to persuade their view on that ruling?
- 10 MS. AYERS: Well, they may persuade their
- 11 view, but they cannot persuade our view.
- 12 And so we individually just have to know
- 13 what it is we're working with and what the statutes
- 14 require to stop it there. You know, so if this is not
- 15 required in this statute, then this is what we can do
- 16 under the statute, and this is how I wish to rule, and I
- 17 will vote accordingly.
- 18 And so we have to individually stop. If I
- 19 see a problem, then I'm going to do that.
- 20 CHAIRMAN SENATOR ALEXANDER: And I would
- 21 assume when you're talking about the agency, making sure
- 22 it's in compliance, that's also with the federal law
- 23 that really governs that as well too, that you're in
- 24 compliance from their requirements as well?
- 25 MS. AYERS: Correct. We have federal,

- 1 state statutes, the judicial code that we're governed
- 2 by, as well as the Ethics Act.
- 3 CHAIRMAN SENATOR ALEXANDER: Okay. Other
- 4 questions?
- 5 MR. MICHAELS: (Indicating.)
- 6 CHAIRMAN SENATOR ALEXANDER: Yes, sir.
- 7 MR. MICHAELS: And this is really just more
- 8 for my edification. All of the folks that have kind of
- 9 wanted to be reappointed today have lots of connections
- in the community, and I'm just wondering how you handle
- 11 it when you have a claimant or a business representative
- 12 and you know those people.
- In other words, they're a family member of
- 14 yours, they're a friend of the family, or they're
- 15 somebody you may have gone to school with or you know.
- 16 How do you handle that when you have a connection to one
- 17 side or the other and that matter is coming before the
- 18 panel?
- MS. AYERS: I understand.
- I recuse myself. I do not hold that case.
- 21 What the code of judicial conduct requires
- 22 is that the conflict -- it's called a conflict -- that
- 23 the conflict be disclosed to the parties if you want to
- 24 proceed, and you can give the parties the option to
- 25 proceed with you presiding over the case or not.

- 1 And so you can always open it up to the
- 2 parties, but the cleaner way, if we do have, you know,
- 3 the two other panelists present to take care of that,
- 4 then I just simply recuse myself from it, and I state
- 5 the conflict and keep a record of that.
- 6 MR. MICHAELS: Does that happen frequently
- 7 or from time to time?
- 8 MS. AYERS: Well, I used to work as a
- 9 hearing officer. And so the cases that I held, of
- 10 course, I could not do another review, you know, of my
- 11 work below.
- 12 And so that right there is an example. And
- 13 with just that small transition there, there was a
- 14 period of time where there were quite a number of cases
- 15 that I had to recuse myself from. But I'm thankful to
- 16 say that a lot of people I know are not coming before
- 17 me, so they must be working.
- 18 MR. MICHAELS: Thank you. Thank you.
- 19 CHAIRMAN SENATOR ALEXANDER: And I think to
- 20 your point there, that at the appellate level, they've
- 21 already gone through the agency. They've gone through
- 22 several hearings before they get to the appellate level
- 23 from that standpoint.
- 24 Representative Bingham.
- 25 REPRESENTATIVE BINGHAM: And just to follow

- 1 up, it's a really good question. I appreciate you
- 2 asking that. In the situation, hypothetical or real,
- 3 let's say one of you have to recuse yourself --
- 4 obviously, since you're up there now, you'll respond to
- 5 it -- but then you have two left -- and, of course, the
- 6 reason we have three on the panel is so that we always
- 7 have a two to one or something and we have a ruling that
- 8 would win one way or the other --
- 9 MS. AYERS: Right.
- 10 REPRESENTATIVE BINGHAM: -- what happens in
- 11 a situation where a person recuses themselves and you've
- 12 only got two now listening to the appeal? And let's say
- 13 that the two that are there disagree and it's a split
- 14 vote, how is that handled?
- 15 MS. AYERS: Okay. Well, there's no
- 16 authority in South Carolina for handling those types of
- 17 situations. We turn to the courts in Georgia. In
- 18 Georgia, in that type of situation, the lower authority
- 19 appeals decision will stand as the final decision of the
- 20 agency. And if the parties wish to appeal it further,
- 21 it will go before the Administrative Law Court.
- 22 REPRESENTATIVE BINGHAM: So it would go as
- 23 a -- the appeal would just go back to whatever the
- 24 original ruling was, correct?
- MS. AYERS: Right.

- 1 We would issue a decision just explaining
- 2 and citing the Georgia statute, and then --
- 3 REPRESENTATIVE BINGHAM: If it's a tie
- 4 vote, meaning if it failed in whichever way.
- 5 MS. AYERS: Right.
- 6 REPRESENTATIVE BINGHAM: Okay. Has that
- 7 happened since y'all have been on the --
- 8 MS. AYERS: (Nodding head.)
- 9 REPRESENTATIVE BINGHAM: Oh, it has?
- 10 MS. AYERS: Yes, it has.
- 11 REPRESENTATIVE BINGHAM: Oh, okay. Well, I
- 12 thought it was hypothetical. It has happened then.
- MS. AYERS: It has happened.
- 14 REPRESENTATIVE BINGHAM: Is there a better
- 15 remedy for that?
- MS. AYERS: We've even had three that
- 17 didn't agree. The three of us didn't agree, and that's
- 18 happened on an occasion. And I, personally, in my own
- 19 review, have not seen a better way to handle that,
- 20 because you want to -- you can't go with one person on
- 21 it, you know. The part -- or I guess what makes it a
- 22 fair opportunity to be heard is the fact that you have
- 23 three persons that can offer their vote.
- And so what could work in favor of the
- 25 parties is for their arguments' sake when they go before

- 1 the Administrative Law Court is, well, here we have
- 2 three persons that could not agree here. There's
- 3 clearly some error that may have occurred on the appeal
- 4 below. That would be an argument in favor of the
- 5 claimant or an argument in favor of the employer.
- And so it can just be utilized in their
- 7 preparation for their appeal before the Administrative
- 8 Law Court.
- 9 REPRESENTATIVE BINGHAM: When you say that
- 10 the three couldn't agree, how is there -- because I'm
- 11 ignorant, I guess, on the question I'm asking you. How
- 12 does that happen? It's either you uphold it or you
- don't uphold it, or is there a great latitude of how you
- 14 can rule on that decision?
- 15 MS. AYERS: It depends on the case. We
- 16 have cases where it's disputed as to whether a party
- 17 quit their job or whether they were discharged. That
- 18 could be a situation.
- 19 If one person feels that the party
- 20 definitely quit their job, they may vote that they quit.
- 21 It depends on what the lower authority appeals unit
- 22 held. So if the lower authority said, Hey, this person
- 23 quit their job, then, of course, that would be one
- 24 panelist that would be voting to affirm the decision of
- 25 the hearing officer.

- But the other two could say, Hey, it's not
- 2 quite crystal clear. This person was actually
- 3 terminated due to the actions of the employer.
- 4 And so now when we look at a termination,
- 5 there are various reasons for which a party could be
- 6 terminated. They could be terminated for gross
- 7 misconduct, misconduct, there could have been
- 8 termination for incapacity or inability, you know, to
- 9 perform the functions. And so each of those fall under
- 10 a different statute.
- 11 And so that's how you could have a
- 12 three-way split. It would be a termination for one
- 13 reason; the other person could view a termination for
- 14 another reason. One gross misconduct, one misconduct.
- 15 REPRESENTATIVE BINGHAM: Got it.
- 16 CHAIRMAN SENATOR ALEXANDER: Representative
- 17 Horne.
- 18 REPRESENTATIVE HORNE: First of all,
- 19 Ms. Ayers, and to the other members of the appellate
- 20 panel, thank you for your service to our state. And I
- 21 realize what a back load you had when you began this
- 22 endeavor many years ago, so I commend you. And thank
- 23 you for sending us the statistics that you do on a
- 24 regular basis to keep us advised of how these claims are
- 25 being processed in the timely manner in which you work.

- 1 Just to kind of help clarify some things,
- 2 Representative Bingham, when there's a tie, the lower
- 3 decision always stands. We found that out with the
- 4 Supreme Court very recently in a very recent decision of
- 5 the court. If there is a tie four to four, which there
- 6 was very recently in a case, then the lower court of
- 7 appeals decision stands. So how they're conducting
- 8 their business is really kind of like a -- it's kind of
- 9 how the system works.
- 10 But, again, I want to thank you again for
- 11 your service.
- 12 CHAIRMAN SENATOR ALEXANDER: And that is,
- if one person recuses themselves --
- MS. AYERS: Right.
- 15 CHAIRMAN SENATOR ALEXANDER: -- so that
- 16 you'll have that. Normally, that would not be the
- 17 circumstance.
- 18 MS. AYERS: Well, it could happen again if
- 19 it's a three-way.
- 20 CHAIRMAN SENATOR ALEXANDER: Oh, okay.
- 21 Other questions?
- 22 If not, the senator from Richland --
- 23 SENATOR SCOTT: Motion for a favorable
- 24 report.
- 25 CHAIRMAN SENATOR ALEXANDER: Favorable.

- 1 Is there a second?
- 2 REPRESENTATIVE HORNE: Second.
- 3 CHAIRMAN SENATOR ALEXANDER: Any discussion
- 4 on the motion?
- 5 Hearing none, we'll go to a vote.
- 6 All in favor of reporting out Ms. Ayers
- 7 favorably from the Committee, please raise your hand.
- 8 Let the record reflect that it's a
- 9 unanimous vote.
- 10 Thank you for the job that you are doing
- 11 and your willingness to continue to serve --
- MS. AYERS: Thank you so much.
- 13 CHAIRMAN SENATOR ALEXANDER: -- and being
- 14 with us this morning.
- MS. AYERS: Thank you.
- 16 MS. WIDENER: If you want to give your
- 17 resume to her so we can get it too.
- 18 CHAIRMAN SENATOR ALEXANDER: Yes. If
- 19 we could please get that, yes.
- Now we will go to screen the appellate
- 21 panel seat number 2. The candidate is Mr. Tim
- 22 Dangerfield.
- Good morning, sir.
- MR. DANGERFIELD: Good morning.
- 25 CHAIRMAN SENATOR ALEXANDER: Good to see

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- 1 you this morning.
- 2 Again, seeking reelection to seat number 2.
- 3 The term commencing on July 1st, 2016, to a term
- 4 expiring July 1st of 2020.
- 5 If you would, please raise your right hand
- 6 and I'll swear you in.
- 7 MR. DANGERFIELD: (Complying.)
- 8 CHAIRMAN SENATOR ALEXANDER: Do you swear
- 9 to tell the truth, the whole truth, and nothing but the
- 10 truth, so help you God?
- MS. KELLEY: I do.
- 12 CHAIRMAN SENATOR ALEXANDER: Okay. If you
- 13 would, maybe tell us just briefly about yourself and why
- 14 you would like to continue to serve on the appellate
- 15 panel, please, sir.
- 16 MR. DANGERFIELD: Well, I know you have a
- 17 copy of my resume. I think you can see I've got a lot
- 18 of different things in my life, but I've enjoyed doing
- 19 what I've been doing. I think I bring common sense to
- 20 the panel. I'm kind of a no-nonsense-type person, but
- 21 common sense is important.
- 22 So I look forward to continue serving.
- 23 CHAIRMAN SENATOR ALEXANDER: Okay.
- MR. DANGERFIELD: Well, before I forget, I
- 25 just noticed on the resume it said that I spoke with

- 1 these different conferences. I found out yesterday that
- 2 I will be the president of that conference starting
- 3 July 1st because I was second vice president and the
- 4 first vice president stepped down. So I was informed
- 5 yesterday that I'll be president of the National
- 6 Association of Unemployment Insurance Appeals
- 7 Professionals.
- 8 CHAIRMAN SENATOR ALEXANDER:
- 9 Congratulations.
- 10 MR. DANGERFIELD: I guess...
- 11 CHAIRMAN SENATOR ALEXANDER: And I trust
- 12 you'll be bringing that conference to South Carolina in
- 13 your tenure.
- 14 MR. DANGERFIELD: I did three years ago.
- 15 It was in Charleston. But I was hoping to do that
- 16 again, but it was already planned, and it's going to be
- 17 in Seattle. So I, you know...
- 18 CHAIRMAN SENATOR ALEXANDER: You inherited
- 19 that.
- 20 MR. DANGERFIELD: I inherited it.
- 21 CHAIRMAN SENATOR ALEXANDER: All right.
- 22 Mr. Dangerfield, it's so good to see you this morning,
- 23 and we appreciate your service.
- We have received your personal data
- 25 questionnaire, your statement of economic interest. We

- 1 have also had the SLED background check. You have
- 2 before you the credit court report and driving record.
- They've been reviewed. They've been found
- 4 to be complete with information, as well as references.
- 5 Everything is in order.
- Are there any changes, additions,
- 7 deletions, or anything that you have for the Committee
- 8 this morning for the information you have provided?
- 9 SENATOR SCOTT: No.
- 10 CHAIRMAN SENATOR ALEXANDER: Then if you
- 11 would, respond to these questions that Lisa has for you,
- 12 please, sir.
- MS. WIDENER: Good morning.
- 14 MR. DANGERFIELD: Good morning.
- MS. WIDENER: Do you or any member of your
- 16 family own or operate any business which contracts with
- 17 state or federal government?
- 18 REPRESENTATIVE BINGHAM: No.
- 19 MS. WIDENER: Do you or any member of your
- 20 family own or operate any business which receives state
- 21 or federal funds from a board to which you are being
- 22 appointed?
- MR. DANGERFIELD: No.
- MS. WIDENER: Have you ever been arrested,
- 25 charged, or held by federal, state, or other law

- 1 enforcement authorities for violation of the law,
- 2 regulation, or ordinance, not including traffic
- 3 violations, for which a fine of \$200 or less was
- 4 imposed?
- 5 MR. DANGERFIELD: No.
- 6 MS. WIDENER: Have you ever, to your
- 7 knowledge, been under federal, state, or local
- 8 investigation for possible violation of a criminal
- 9 statute?
- MR. DANGERFIELD: No.
- 11 MS. WIDENER: Have federal, state, or local
- 12 authorities ever instituted a tax lien or other
- 13 collection procedure against you personally?
- MR. DANGERFIELD: No.
- MS. WIDENER: Have you ever defaulted on a
- 16 student loan?
- MR. DANGERFIELD: No.
- 18 MS. WIDENER: Have you ever filed for
- 19 bankruptcy?
- MR. DANGERFIELD: No.
- 21 MS. WIDENER: Have you ever been
- 22 disciplined or cited for a breach of ethics or
- 23 unprofessional conduct by any court, agency,
- 24 association, or professional group?
- MR. DANGERFIELD: No.

- 1 MS. WIDENER: Are you now or have ever been
- 2 employed as a lobbyist or acted in the capacity of a
- 3 lobbyist principal?
- 4 MR. DANGERFIELD: I was a lobbyist at one
- 5 time, but I'm not now.
- 6 MS. WIDENER: Okay. Do you know of any
- 7 circumstances that would limit your term of service on
- 8 this board?
- 9 MR. DANGERFIELD: No.
- 10 MS. WIDENER: Do you understand the
- 11 obligations and responsibilities of the position on the
- 12 SC DEW Appellate Panel?
- MR. DANGERFIELD: Yes, I do.
- 14 MS. WIDENER: Are there any reasons you
- 15 would have difficulty performing the duties of this
- 16 appointment?
- MR. DANGERFIELD: No.
- 18 MS. WIDENER: Is there any other comment
- 19 you would like to make to the Committee?
- 20 MR. DANGERFIELD: Nope. I just look
- 21 forward to serving.
- MS. WIDENER: Thank you, Mr. Dangerfield.
- 23 CHAIRMAN SENATOR ALEXANDER: Okay.
- 24 Questions of the Committee?
- We'll start with Senator Scott.

- 1 SENATOR SCOTT: Thank you, Mr. Chairman. 2 Members of this panel, just to comment, Tim 3 was one of the ten Dangerfields, was one of the original 4 members when this panel began when we went through the 5 complete restructuring of the organization. 6 done an excellent job in the work. 7 I guess the biggest point is that Tim brought to this experience -- his experience as an owner 8 and manager of a number of stores across both South 9 Carolina and other states. I think some are in Georgia. 10 11 MR. DANGERFIELD: Georgia. SENATOR SCOTT: And that in itself is what 12 we were going through as we separated the two, the 13 workforce and investment, from the panel, because they 14 all used to be one combined. It made the process of --15 16 a much smoother process with his experience. 17 Roger would talk about his experience with the department of commerce as chief of staff. 18 So he knew the process pretty well, and that's what we needed. 19 We needed an attorney who could hit the ground running, 20 21 so we took the staff person, and then we needed some 22 other folks who had spent years in business who had
- I think we've put together a pretty good group of panelists who can get this job done. And at

already been through that whole process.

- 1 least we've seen much better results come out of the
- 2 agency.
- Thank you, Mr. Chairman.
- 4 CHAIRMAN SENATOR ALEXANDER: Thank you for
- 5 those comments, and we appreciate your involvement with,
- 6 that reform as well.
- 7 Any other questions?
- 8 Yes, sir, Representative Bingham.
- 9 REPRESENTATIVE BINGHAM: Just a general
- 10 question. Tim, I mean, as you've been through there --
- 11 and all three of you have been there since we
- 12 transformed the new board at the Department of
- 13 Employment and Workforce, and let me just make a general
- 14 statement.
- 15 All of you -- since I guess we kind of are
- 16 in the middle of it -- I really appreciate the job that
- 17 you've done. I know that when it started, it clearly
- 18 had an incredible backlog, as we know, and a lot of work
- 19 had to be done. And when we made the overhaul of the
- 20 administrative structure, you know, there's a learning
- 21 curve with all of that. Anytime you do a major overhaul
- of an agency, you're never going to get it perfect the
- 23 first time, but there was a couple of iterations those
- 24 first couple of years after we passed the initial
- 25 legislation.

- 1 And I think that, clearly, the organization
- 2 is financially sound. It is structurally sound, and
- 3 we're seeing, you know, a lot better results in timing
- 4 and stuff in the reports you guys send out. We really
- 5 appreciate that, knowing how processes are moving there.
- 6 You know, sometimes if things are moving so
- 7 smoothly, you don't hear anything. You're just kind of
- 8 out of sight, out of mind. But that's a good thing, and
- 9 we want to make sure we keep it that way for as long as
- 10 we possibly can; however, we never want to be
- 11 complacent.
- 12 And so is there anything, Tim, that you're
- 13 seeing, you know, through your role, though your eyes,
- 14 whether it's directly something that's in your purview
- or something else that you would just like to make the
- 16 Committee aware of or something that we need to look at
- 17 going forward to change, to make the system more
- 18 efficient, more fair, more balanced for all parties
- 19 concerned?
- MR. DANGERFIELD: Well, I would say when we
- 21 got there in 2010, in my lifetime, I've never seen a
- 22 dysfunctional group in what we had. I'm not an
- 23 attorney; I'm a businessperson. And --
- 24 REPRESENTATIVE BINGHAM: You haven't served
- in the general assembly, either, right?

- 1 MR. DANGERFIELD: No.
- 2 REPRESENTATIVE BINGHAM: I'm just kidding.
- 3 MR. DANGERFIELD: My dad did.
- But anyway, you know, we took some business
- 5 ideas and put in place -- I believe it was an attorney.
- 6 So now we've got an attorney. They would always have a
- 7 representative attorney and then two businesspeople, and
- 8 I think between that combination, we fine-tuned it, got
- 9 it down. I'd say the amount of money we've saved that
- 10 organization -- because we've gone to, you know, reviews
- 11 instead of every time they transcribe -- they wanted to
- 12 transcribe everything, and that was just so expensive.
- 13 So we have brought some good business approaches there.
- 14 It's two things I think you might consider
- 15 doing. And you'll have to wait until after this
- 16 election, but I really think you ought to stagger the
- 17 terms, because what it is is all three of us running at
- 18 the same time, and if we all three next year -- I mean
- 19 four years from now decide not to run again, you've got
- 20 three new inexperienced persons. So I think you need to
- 21 stagger the terms, number one.
- Number two, I think we had to go through an
- 23 ethics training of three hours when we first got there,
- 24 but it's every year. I think one hour is plenty. I
- 25 mean, we have a hard time.

- 1 We get the state ethics to come over, and,
- 2 I mean, they just -- you know, what can we tell you in
- 3 three hours? I mean, we can tell you the changes that
- 4 have been made. But I think an hour is really
- 5 efficient. If we need more, we can always get more, but
- 6 we struggle to get three hours.
- 7 And so those are the two things I would
- 8 say.
- 9 The agency is stable. They have a good
- 10 executive director. She's brought a lot of -- you know,
- 11 she just knows what she's doing.
- We went through six assistant directors,
- 13 you know, when we were there. I mean, every year I
- 14 didn't know who was going to be -- that was our point of
- 15 contact.
- 16 And so now I think we've got someone who's
- 17 steady. If we keep that going, I think it should run
- 18 fine.
- 19 REPRESENTATIVE BINGHAM: The things that
- 20 you just mentioned -- I know the staggering of the
- 21 terms, I guess, that's statutory. But how about the
- 22 ethics training? Is that statutory or is that --
- MR. DANGERFIELD: Yes.
- 24 REPRESENTATIVE BINGHAM: Both of those are
- 25 in --

- 1 MR. DANGERFIELD: Yes.
- 2 REPRESENTATIVE BINGHAM: Those are good
- 3 opportunities.
- I'm sorry I didn't think of asking you
- 5 that, Ms. Ayers, when you were up there.
- 6 MS. AYERS: That's all right.
- 7 REPRESENTATIVE BINGHAM: I'm just trying to
- 8 make sure if there's something we need to do, it's a
- 9 great opportunity for you guys to give us some feedback,
- 10 and those are two good examples. I don't believe in
- 11 wasting time just sitting there and having training that
- 12 you don't need.
- MR. DANGERFIELD: Right.
- 14 REPRESENTATIVE BINGHAM: I think it's a
- 15 waste of time, and we probably need to look at that
- 16 going forward, both of those things you said.
- 17 MR. DANGERFIELD: Okay.
- 18 REPRESENTATIVE BINGHAM: I think they're
- 19 good ideas, you're right, because what happens, you
- 20 know, the worst happens and we clear the slate, you
- 21 know, everybody that runs at the same time for whatever
- reason, then you don't really have any overlap
- 23 whatsoever.
- MR. DANGERFIELD: Right.
- 25 REPRESENTATIVE BINGHAM: And that could be

- 1 somewhat problematic.
- 2 So those are two good suggestions. Thank
- 3 you.
- 4 MR. DANGERFIELD: Thank you.
- 5 CHAIRMAN SENATOR ALEXANDER: I would like
- 6 for you to respond as well too as to how you ensure --
- 7 the panel ensures that operation compliance with state
- 8 and federal administrative requirements to leave work.
- 9 I think I heard you say that you do hearings on Tuesday,
- 10 Wednesday, and Thursday. I assume you're in the office
- 11 on Mondays and Fridays.
- 12 MR. DANGERFIELD: No. Usually, I work from
- 13 the house. I mean, I have a secure computer, but
- 14 everything is type and read. I mean, there's no need
- 15 for me to drive, you know, when I can read it sitting at
- 16 home.
- 17 And so, I mean, times when I have to come,
- 18 we're here, five days if we have to, but if we can do it
- 19 from home, we do it from home.
- 20 CHAIRMAN SENATOR ALEXANDER: Okay. And
- 21 what is the biggest challenge that you're seeing facing
- the panel?
- MR. DANGERFIELD: Getting the higher
- 24 authority to get the work to us. I mean, we're willing
- 25 to do more work.

- 1 Like I said, I told you earlier, in 2010, I
- 2 think we did 2,750 cases. Last year, we did 1,635. So
- 3 you can see the big decrease, but the part of the
- 4 problem is they're not getting the work to us because
- 5 they have to turn over --
- 6 CHAIRMAN SENATOR ALEXANDER: "They" being
- 7 the agency?
- 8 MR. DANGERFIELD: Right. And that's been
- 9 their --
- 10 CHAIRMAN SENATOR ALEXANDER: They're having
- 11 a lot of turnover.
- MR. DANGERFIELD: The higher authority or
- 13 either the lower authority.
- 14 The lower authority was having problems.
- 15 They used to fall within, you know, the top ten in the
- 16 country of getting it all out. Well, they actually fell
- 17 to last because they couldn't get the material out. Now
- 18 they've been hiring more people, particularly attorneys,
- 19 and they've gotten a lot better.
- The higher authority is short a person here
- 21 or there, so they cannot write the case. So the biggest
- 22 problem has been getting the cases to us. It's getting
- 23 better, but it's not there yet.
- 24 CHAIRMAN SENATOR ALEXANDER: Do you have
- 25 any idea of how many cases are in the backlog at the

- 1 agency?
- 2 MR. DANGERFIELD: No.
- 3 CHAIRMAN SENATOR ALEXANDER: They don't
- 4 provide you any data on that or anything?
- 5 MR. DANGERFIELD: No. We did a weekly --
- 6 like this week, we've got 73 cases that came in last
- 7 week. So we get a report each week on how many cases
- 8 are being heard. So 73 is a good number.
- 9 It's been 35 to 40, but 73, you know, show
- 10 as picked up or either, you know, they're writing more.
- 11 So I encourage them to do that.
- 12 CHAIRMAN SENATOR ALEXANDER: Other
- 13 questions?
- 14 Yes, sir, Mr. Michaels.
- 15 MR. MICHAELS: I think it's just kind of a
- 16 global question, and I have a little bit of a bias in
- 17 what I'm thinking you're going to answer. But, you
- 18 know, the nature of claimants, the nature of matters
- 19 that come before the appellate panel, has that changed
- in the mix over the time that you've been there?
- In other words, did you used to see a lot
- 22 of these type of issues and you don't see as many of
- 23 those anymore, but you see a lot more of that type of
- 24 issue? Has the nature of claims changed that gets to
- 25 your level?

- 1 MR. DANGERFIELD: No. I could write a book
- 2 about them, but no. I don't think so.
- 4 people who are late, people who, you know, that will
- 5 cuss someone out, you know, just drugs. It's just a
- 6 combination. I don't think it's changed.
- 7 MR. MICHAELS: As a matter of course in
- 8 terms of your decision, do y'all track where you find
- 9 for the employer and where you find for the claimant and
- 10 has that mix changed?
- 11 And here's my bias. Goodwill has about 900
- 12 employees. We occasionally have folks who work their
- 13 way through the unemployment system.
- 14 My experience six years ago was that they
- 15 just handed out unemployment insurance, and it was hard
- 16 to get that overturned. Our experience now is its much
- 17 more balanced. We win some. We lose some.
- 18 And I'm just wondering have your findings
- 19 changed in scope? Do you track that?
- MR. DANGERFIELD: We, at times, have. I
- 21 will tell you that I think the business approach that
- 22 we've taken in the last six years has made a difference.
- MR. MICHAELS: Okay.
- MR. DANGERFIELD: And so we send a report
- 25 talking about case aging, how many was issued in 45

- 1 days, how much was issued in, you know, 75 days. That's
- 2 gotten just so much better. And I think just taking the
- 3 business approach has made a difference, and I think the
- 4 employers out there, they see that, because in the past,
- 5 they wouldn't even come to the hearings, but they said,
- 6 Why? Because you're going to give it to them anyway.
- 7 And that's not the case.
- 8 CHAIRMAN SENATOR ALEXANDER: Okay. No
- 9 other questions?
- 10 Senator from Richland.
- 11 SENATOR SCOTT: Move for a favorable
- 12 report.
- 13 CHAIRMAN SENATOR ALEXANDER: A second from
- 14 anybody?
- 15 REPRESENTATIVE BINGHAM: Second.
- 16 REPRESENTATIVE HORNE: Second.
- 17 CHAIRMAN SENATOR ALEXANDER: Numerous
- 18 seconds.
- 19 Okay. And then any questions before us?
- 20 Any discussion of that motion?
- 21 Hearing none, we'll go to the vote.
- 22 All in favor, please raise your right hand.
- Okay. Any opposed?
- I see none that you have.
- 25 MR. DANGERFIELD: Thank you very much.

- 1 CHAIRMAN SENATOR ALEXANDER: Thank you. We
- 2 appreciate your willingness to continue to serve.
- 3 Steve Kelly is panel seat number 3. So
- 4 come forward, please, sir.
- 5 Good morning.
- 6 MR. KELLY: Good morning.
- 7 CHAIRMAN SENATOR ALEXANDER: Again, seat 3,
- 8 term commencing July 1st, 2016, to expire July 1st,
- 9 2020. If you would, please, raise your right hand so
- 10 you can be sworn in.
- 11 MR. KELLY: (Complying.)
- 12 CHAIRMAN SENATOR ALEXANDER: Do you swear
- 13 to tell the truth, the whole truth, and nothing but the
- 14 truth, so help you God?
- MR. KELLY: Yes, I do.
- 16 CHAIRMAN SENATOR ALEXANDER: Okay. Thank
- 17 you.
- 18 We're delighted to have you with us this
- 19 morning, and if you would briefly tell us a little bit
- 20 about yourself and why you would like to continue to
- 21 serve on the appellate panel for the Department of
- 22 Employment and Workforce.
- MR. KELLY: Okay. Thank you very much.
- I'd like to say it's been quite an honor
- 25 and a pleasure to serve the state of South Carolina in

- 1 this capacity. Senator Scott had mentioned earlier one
- 2 of the folks involved in the panel early on, and it was
- 3 quite a restructuring in a completely different
- 4 direction. And it's been a challenge, and, quite
- frankly, it's been nice to be a part of that to see the
- 6 change that I think has been a very positive change with
- 7 all the restructuring and statutes that the general
- 8 assembly passed in that direction. So that's been a
- 9 pleasure.
- I grew up in Camden. I've been a small
- 11 businessowner for a little over forty years. I've had
- 12 33 years of public life as a county council person and
- 13 chairman, and, of course, I've been here at the
- 14 department appellate panel for the last five and a half
- 15 years. But with my business background and my public
- 16 service background, I feel like I meet the
- 17 qualifications that I need to make good decisions for
- 18 the panel.
- 19 CHAIRMAN SENATOR ALEXANDER: Okay. The
- 20 staff has received your personal data questionnaire and
- 21 your statement of economic interest form, as well as a
- 22 SLED background check, credit report, and driving
- 23 record. For the committee members, they've been found
- 24 to be complete, and with the information requested,
- 25 everything is in order.

- 1 Are there any changes, deletions, or
- 2 additions of any of the information that you've provided
- 3 to the Committee that you need to make this morning?
- 4 MR. KELLY: No, sir.
- 5 CHAIRMAN SENATOR ALEXANDER: Okay. If not,
- 6 then I would ask that Lisa provide you with a series of
- 7 questions for you to respond to, please.
- 8 MS. WIDENER: Good morning.
- 9 MR. KELLY: Good morning.
- 10 MS. WIDENER: Do you or any member of your
- 11 family own or operate any business which contracts with
- 12 state or federal government?
- MR. KELLY: No.
- 14 MS. WIDENER: Do you or any member of your
- 15 family own or operate any business which receives state
- or federal funds from a board to which you are being
- 17 appointed?
- MR. KELLY: No.
- 19 MS. WIDENER: Have you ever been arrested,
- 20 charged, or held by federal, state, or other law
- 21 enforcement authorities for violation of the law,
- 22 regulation, or ordinance, not including traffic
- violations, for which a fine of \$200 or less was
- 24 imposed?
- MR. KELLY: No.

- 1 MS. WIDENER: Have you, to your knowledge,
- 2 ever been under federal, state, or local investigation
- 3 for possible violation of a criminal statute?
- 4 MR. KELLY: No.
- 5 MS. WIDENER: Have federal, state, or local
- 6 authorities ever instituted a tax lien or other
- 7 collection procedure against you personally?
- 8 MR. KELLY: No.
- 9 MS. WIDENER: Have you ever defaulted on a
- 10 student loan?
- MR. KELLY: No.
- 12 MS. WIDENER: Have you ever filed for
- 13 bankruptcy?
- MR. KELLY: No.
- MS. WIDENER: Have you ever been
- 16 disciplined or cited for a breach of ethics or
- 17 unprofessional conduct by any court, agency,
- 18 association, or professional group?
- MR. KELLY: No.
- MS. WIDENER: Are you now or have ever been
- 21 employed as a lobbyist or acted in the capacity of a
- 22 lobbyist principal?
- MR. KELLY: No.
- MS. WIDENER: Do you know of any
- 25 circumstances that would limit your term of service on

- 1 this board of commission?
- MR. KELLY: No.
- 3 MS. WIDENER: Do you understand the
- 4 obligations and responsibilities of the position on the
- 5 South Carolina Department of Employment and Workforce
- 6 Appellate Panel?
- 7 MR. KELLY: Yes, I do.
- 8 MS. WIDENER: Are there any reasons you
- 9 would have difficulty performing the duties of this
- 10 appointment?
- MR. KELLY: No.
- 12 MS. WIDENER: Is there any other comment
- 13 you would like to make to the Committee?
- MR. KELLY: No.
- MS. WIDENER: Thank you, Mr. Kelly.
- 16 CHAIRMAN SENATOR ALEXANDER: Questions for
- 17 Mr. Kelly?
- 18 Representative Bingham.
- 19 REPRESENTATIVE BINGHAM: The same one that
- 20 I've asked. And I appreciate the job all of you have
- 21 done on the panel and the approach you've taken.
- 22 And just to follow up a little bit of what
- 23 Mr. Michaels said earlier and asked that question about,
- 24 you know, the difference between 2010 and what you see
- 25 now, you're absolutely correct. Several things have

- 1 happened, including at the administrative, the appellate
- 2 panel level, as well as the general assembly changing
- 3 some of the laws and the structures in order to make
- 4 sure we define what justifies proper termination versus
- 5 what justifies just being unemployed and receiving
- 6 benefits. And there was some gray area, and there was
- 7 some past history with the department where they made
- 8 some rulings and judgments that we believe was in
- 9 conflict with what we believe the statute said. So we
- 10 clarified that for them so that we have a lot more
- 11 strict lines than we maybe had before so we could try to
- 12 keep some of that out of there, because we had tons of
- issues, just like you said, prior the change.
- 14 And as you saw it, I guess, in your own
- 15 organization, as many people have, it was part of the
- 16 reasons why we undertook the scope. And what happens
- 17 is, when you give benefits to people who don't deserve
- 18 them, that reduces the amount of benefits we can give to
- 19 those who do and because the fund is only so big. So in
- 20 order to take care of those and put those in, I think
- 21 we've been as successful as we can. There's always room
- 22 for any improvement no matter what we do.
- But anyway, I just want to give you a
- 24 little bit more information on that from our perspective
- of what we did in the general assembly to try to help

- 1 these guys have tools to work with to get a better
- 2 outcome that you had mentioned earlier.
- 3 Steve, have you got any other suggestions
- 4 or -- I mean, we've got two good suggestions already
- 5 about things that maybe we need to look at from the
- 6 general assembly to make things a little smoother, a
- 7 little better, and more efficient. Anything else that
- 8 you may want to add?
- 9 And Ms. Ayers can talk to me afterwards and
- 10 share anything she's got.
- 11 MR. KELLY: Representative Bingham, I don't
- 12 have anything to add. I do think both of the ideas that
- 13 were mentioned are excellent ideas.
- 14 And, again, I do applaud the general
- 15 assembly for addressing either one of the Lucas reports
- 16 prior to the restructuring that the state went through
- in separating the day-to-day operations of the agency in
- 18 making the agency director an appointment of the
- 19 governor and then having the appellate panel appointed
- 20 by the general assembly and then having us housed at the
- 21 Department of Employment and Workforce for being
- 22 separate and distinct. I think that's been outstanding.
- I know when I first got over there, there
- 24 were a lot of people who -- as you all know, we are a
- 25 board of review. We are limited and restricted to the

- 1 elements in the testimony that's presented at the Appeal
- 2 Tribunal at the lower level. You have a lot of folks,
- 3 Mr. Michaels, that would get frustrated when they
- 4 attended the hearings and say, Hey, you know, we're not
- 5 getting a fair shake.
- 6 So the confidence that you all put in us
- 7 with the ethics in place and the judicial code and the
- 8 professionalism to try to provide both of the parties
- 9 with justice and being fair is what we've tried to do.
- 10 And I think that has created a climate, that people feel
- 11 like they get a fair shake in our state, and I think
- 12 we're starting to see a lot more participation.
- We don't track those methods, per se. The
- 14 agency does occasionally. But I think you will find
- 15 that those statistics were probably skewed one way or
- 16 the other probably pretty strongly, and I think now that
- 17 you will see more of a balance to where I think all
- 18 parties feel like it's important, you know, to attend
- 19 the hearings, and then I feel like hopefully they get a
- 20 very professional, fair shake when it comes to the
- 21 panel.
- 22 So I think what you all did there was
- 23 excellent, and I think it's working.
- 24 CHAIRMAN SENATOR ALEXANDER: Mr. Bryant.
- MR. BRYANT: Mr. Kelly, being the new guy

- 1 here, I want to ask something that's out of your
- 2 purview. But is there a way that you feel like your
- 3 panel and our group could communicate that to the
- 4 public? Because I agree with you 100 percent.
- 5 Walking in today and not knowing a lot
- 6 about the process, I would say that I have three small
- 7 businesses that have played this game a couple of times,
- 8 and we felt very much that feeling back then. So is
- 9 there something that we should do to maybe pull together
- 10 some of those statistics and put it out in the world
- 11 somehow to let employers know that there's been a
- 12 positive change here? Because I certainly see one and
- 13 think it's something we can communicate.
- MR. KELLY: Yes, sir. And I think there's
- 15 certainly a fine line, as you all know. Y'all have a
- 16 separate and distinct -- and they do have us under the
- 17 judicial code and code of ethics, and also our
- 18 administrative assistants, which completely disallows
- 19 any ex parte communication, any type of discussion of
- 20 any cases before the panel, which I think is an
- 21 excellent approach to take.
- 22 Probably maybe periodically we will meet
- 23 with the director. Not very often, maybe once a year.
- 24 We always encourage just as feedback, just as informal
- 25 feedback, to say this is good information to get out to

- 1 the public. I think we have to be very careful since we
- 2 hear the cases, and we are very particular about that,
- 3 but I think there are mechanisms through the agency and
- 4 through the state chamber. There's a lot of
- 5 organizations that could be engaged -- maybe not by the
- 6 appellate panel by any means -- but I think there's some
- 7 avenues there, you know, generally speaking, that we can
- 8 pass on what we observe, generally speaking.
- 9 But that would have to be facilitated, I
- 10 think, by some of your organizations to get that word
- 11 out and let people know that very fact. Quite frankly,
- 12 I think it's improved quite a bit, but I think it's an
- 13 area, like Mr. Bingham I think said, there's always room
- 14 for improvement.
- 15 And as far as performance of the panel,
- 16 that's something that's been utmost in our minds, to be
- 17 able to -- as far as time lapse and things, they would
- 18 be able to get these cases out. I think that's fair to
- 19 all parties, whether it be the claimant or whether it be
- 20 the business, to have those cases heard in a timely
- 21 manner. And it's already been mentioned here and I
- 22 don't want to beat it to death, but there's thousands of
- 23 backlogged cases that, you know, have now been, thank
- 24 goodness, eliminated, and we were able to do that.
- 25 I would add too, Senator, there's a lot of

- 1 preparation work. We had 41 cases last week. The panel
- 2 meets as a panel, like the statute requires. A lot of
- 3 good questions about what happens in certain
- 4 circumstances, I think, have been asked here today,
- 5 which are good, but there's a lot of preparation work
- 6 that had to go on prior to the panel meeting to be
- 7 prepared when we do these cases, either on review or
- 8 whether we have them live and in person.
- 9 And I would like to just mention -- I think
- 10 it had been mentioned earlier -- just as good public
- 11 policy, we've never turned anybody down that asked to
- 12 request for a public hearing. I think that's never been
- 13 a problem, but I think that's good public policy if
- 14 someone insists on an in-person hearing that they are
- 15 granted that hearing.
- 16 CHAIRMAN SENATOR ALEXANDER: Mr. Bryant, I
- 17 would say too that I think that maybe it would be more
- 18 in the preview of the agency itself to help communicate
- 19 from that standpoint, and I do know they engage with a
- 20 lot of organizations. But I think, obviously, there's
- 21 always room for improvement from that standpoint. So
- 22 thank you for bringing that to us.
- 23 Senator Scott.
- 24 SENATOR SCOTT: Again, Steve, let me also
- 25 thank you for your time that you've spent and how

- 1 valuable -- people don't really realize that you had the
- 2 opportunity to serve them in your years on county
- 3 council. One of the largest agencies of getting
- 4 information out to the general public is local
- 5 government, especially through the Association of
- 6 Counties. It's probably one of the largest employers of
- 7 people all across -- because I think a lot of times you
- 8 don't recognize it, but if you're coming with the
- 9 experience and the many years you've served as the
- 10 chairman and you understand public policy and how
- 11 important it is to get that message out, I think that
- 12 experience is really also the kind to come down the
- 13 government side with pending cases too and whether or
- 14 not them coming through will give a fair shake in
- 15 looking at both the employer and the employee in terms
- 16 of making those decisions of whether or not these cases
- 17 are actually handled right.
- 18 So thank you again for your many years of
- 19 experience on the panel and also off the panel.
- 20 CHAIRMAN SENATOR ALEXANDER: Thank you,
- 21 Senator.
- 22 And let me just clarify for the record too
- 23 to make sure I understood this correctly, because it was
- 24 a question I was going to have for you, and I think you
- 25 spoke to it. When a case gets to your level, at the

- 1 appellate level, what is before you is the information
- 2 that has been included from that record from the get-go;
- 3 is that right?
- In other words, if someone is coming to
- 5 appeal, they, at that level, don't have the ability to
- 6 add additional information to -- or do they have the
- 7 ability to add -- let me ask you that -- additional
- 8 information to be considered before -- from the
- 9 standpoint?
- 10 MR. KELLY: Okay. Senator, when it comes
- 11 before us, we have access to the complete record. Of
- 12 course now we're on the computer.
- 13 CHAIRMAN SENATOR ALEXANDER: I understand
- 14 you have access to the record --
- MR. KELLY: Yes.
- 16 CHAIRMAN SENATOR ALEXANDER: -- but if it's
- 17 new information other than what was already in the
- 18 record, I quess is my question, does someone have that
- 19 ability to provide additional information that was not
- 20 considered in the lower decisions?
- 21 MR. KELLY: No, sir. The original
- 22 adjudication record and the Appeal Tribunal record, it
- 23 is what it is.
- Now, if this panel deems that the record
- 25 has been developed very poorly or there may be -- the

- 1 panel can vacate and remand that decision back or
- 2 complete the review. Or just let's say, for example, a
- 3 medical record was missing that would have been very
- 4 pertinent to the case, then you can remand that hearing
- 5 back, vacating the matter back for the specific purpose
- 6 of medical records. We don't do that a whole lot.
- 7 If it's on the record and it's enough to
- 8 make a decision -- because of the cost and things
- 9 involved in remanding and redoing hearings. But if the
- 10 panel feels like the record has not been developed the
- 11 way it should, then they can remand it. That's the
- 12 avenue that we would take to do that, sir.
- But we don't receive any new information at
- 14 a hearing that comes before the appellate panel.
- 15 CHAIRMAN SENATOR ALEXANDER: I quess my
- 16 point is, it's critical -- it kind of gets to some of
- 17 these points that I think is the reason that maybe
- 18 things are going well. But all parties involved from
- 19 the very get-go, it's very helpful to have them as much
- 20 engaged as providing all the pertinent information so
- 21 that appropriate decisions are made throughout the
- 22 process from that standpoint.
- MR. KELLY: Absolutely.
- 24 CHAIRMAN SENATOR ALEXANDER: Other
- 25 questions?

- 1 Yes, sir, Mr. Michaels.
- 2 MR. MICHAELS: This will be the last thing
- 3 y'all will hear. I promise.
- 4 CHAIRMAN SENATOR ALEXANDER: No, it's fine.
- 5 You're good.
- 6 MR. MICHAELS: Let me see if I can ask this
- 7 right.
- 8 In the course of discharging your jobs as
- 9 appellate panelists, do you ever encounter a situation
- 10 which, as a result of a decision you made, you
- 11 personally feel unsafe or threatened? Do you ever have
- 12 a situation where someone is inflamed and that you felt
- 13 like, I'm not sure about my own safety or situation?
- 14 How is this going to roll?
- 15 MR. KELLY: Mr. Michaels, I know that we
- 16 deal a lot sometimes with sensitive matters, and,
- obviously, when decisions come to us, there's going to
- 18 be one party that's going to be probably happy and one
- 19 party that's not going to be very happy, usually. I
- 20 think we always need to be aware and concerned about our
- 21 surroundings. I've never been overly concerned about
- 22 it, but I've always been cognizant of it.
- 23 And we've had some situations where at the
- lower level, there may have been some concerns about
- 25 behavior of either party. These things are usually

- 1 passed on just for an awareness, and we would notify,
- 2 you know, security and that sort of thing. It's
- 3 something that's very subliminal, but if there's
- 4 concerns there, which has been rare -- but if there's
- 5 concerns there, we try to address those concerns in a
- 6 professional, discreet way.
- 7 MR. BRYANT: Can I get one more question?
- 8 CHAIRMAN SENATOR ALEXANDER: Let me ask
- 9 him.
- 10 MR. MICHAELS: Oh, I'm sorry. I have
- 11 another question.
- 12 CHAIRMAN SENATOR ALEXANDER: Did you have
- 13 another question?
- MR. MICHAELS: I only just wanted to note
- 15 that I'm familiar with Mr. Kelly. He and I served on
- 16 the State Workforce Investment Board together.
- 17 And so I just wanted to have that be known
- 18 here.
- 19 CHAIRMAN SENATOR ALEXANDER: All right.
- 20 Thank you, sir.
- Mr. Bryant.
- MR. BRYANT: I just wanted to ask, and,
- 23 obviously, there were a couple of: What could be better
- 24 about the panel? Speaking specifically about the
- 25 statutes that you guys use, your governing law, do you

- 1 feel like those are crystal clear? Is there anything in
- 2 those that leave ambiguity that causes problems for you
- 3 guys in your decision-making process?
- 4 MR. KELLY: That's a good question.
- 5 I think the almost six years I've been
- 6 there, I think that, like Representative Bingham said,
- 7 there's been some tweaking of the statutes. You know,
- 8 that governs, obviously, what we do. There is some
- 9 discretion within the statutes for some latitude as far
- 10 as just qualifications and things of that nature. But I
- 11 think there's been some ongoing tweaking that I think
- 12 has -- each time the statute, I think, in my personal
- opinion, has probably improved with some of the things
- 14 that we do, I think it's vitally important that in this
- 15 process that, you know -- let me explain it to you kind
- 16 of this way.
- 17 You know, obviously the statute is the
- 18 opinion that we look at. You know, there's always
- 19 interpretations of that statute, which we all know, and
- 20 then the agency has made their interpretations or made
- 21 some policy decisions that they have about the statute.
- 22 But when it really falls to us the way you all have it
- 23 set up, we have to weigh all those aspects in that
- 24 decision. Obviously, we want a very time-sensitive
- 25 decision, but we want a quality decision that would

- 1 weigh all those aspects of making that decision, and I
- 2 feel like that pretty much we have that latitude to do
- 3 that within the statute.
- 4 The agency's position on it may be
- 5 completely different than what we have in regards to
- 6 that, but we have that latitude and feel free and don't
- 7 feel pressured by doing that. So I think if there are
- 8 some concerns that we have, then I think that we need
- 9 to, you know, pass them on to you all if we see any
- 10 trends and whatever mechanism that y'all would deem
- 11 appropriate and more than the judicial code and the code
- 12 of ethics and that kind of thing.
- 13 But I think the statute has been tweaked a
- 14 number of times, as far as I'm concerned, and I think
- 15 it's so much better than it was when I first got there.
- 16 That's just my opinion.
- 17 CHAIRMAN SENATOR ALEXANDER: Other
- 18 questions?
- 19 Are y'all considered full-time employees?
- MR. KELLY: Yes, sir.
- 21 And I might add also that as far as
- 22 accountability, the agency director usually puts in
- 23 place one of the assistant directors that we -- we go
- 24 through the SCEIS program where we actually -- for
- 25 vacation leave, sick leave and that sort of thing, and

- 1 that's the accountability that we use to make those
- 2 requests in order -- what we do is we meet as a panel,
- 3 as mentioned. Sometimes we meet every Tuesday,
- 4 sometimes on Wednesday, have it to pass on Thursday,
- 5 depending on the workload of the case management. But
- 6 there's a lot of preparation work that goes on.
- 7 Like I said, last week there was like 41
- 8 cases. So what you have is quite a bit of preparation
- 9 work in between those times, and whether a person comes
- 10 into the office or they take a computer home or whatever
- 11 they choose to do, it's a lot of work to keep up with
- 12 every week in order to be prepared to hear those cases.
- We're usually working about a week or two
- 14 weeks ahead. We've got cases now that we'll be looking
- 15 at. We'll do reviews for this week when we leave here,
- 16 and then we will have reviews for next week that we will
- 17 start working on to go through those files and go
- 18 through the necessary due diligence if we need to be
- 19 prepared when we meet next week.
- 20 CHAIRMAN SENATOR ALEXANDER: Okay. Any
- 21 questions?
- 22 SENATOR SCOTT: Favorable report.
- 23 CHAIRMAN SENATOR ALEXANDER: Having a
- 24 motion for favorable, is there a second?
- MR. BRYANT: Second.

1	REPRESENTATIVE HORNE: Second.		
2	CHAIRMAN SENATOR ALEXANDER: Numerous		
3	seconds.		
4	Any discussions on that motion?		
5	Hearing none, all in favor, please raise		
6	your hand.		
7	Any opposed?		
8	Seeing none, then the record will reflect a		
9	unanimous recommendation screened out of this committee		
LO	and thank you for your continued service and willingness		
11	to continue to serve and thank all the members of the		
L2	panel for the work that you're doing.		
13	And so if there's no other business to come		
L4	before us, we'll stand adjourned. Thank you.		
15	(The screenings concluded at approximately		
L6	11:03 a.m.)		
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1	CERTIFICATE OF REPORTER
2	
3	I, Nisha Gordon, Court Reporter and Notary Public for the State of South Carolina at Large, do hereby certify:
5	That the foregoing screenings were taken before me on the date and at the time and location stated on
6	the title page of this transcript; that the candidates were duly sworn to testify to the truth, the whole truth
7	and nothing but the truth by the Chairman; that the testimony of the candidates and all comments made at the
8	time of the screenings were recorded stenographically by me and were thereafter transcribed; that the foregoing
9	screenings as typed is a true, accurate and complete record of the hearing to the best of my ability.
10	I further certify that I am neither related to
11	nor counsel for any party to the cause pending or interested in the events thereof.
12	
13	Witness my hand, I have hereunto affixed my official seal this 17th day of April, 2016, at Columbia, Richland County, South Carolina.
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15	
16	
17	n Mendon
18	Nisha Gordon
19	Notary Public State of South Carolina at Large
20	My Commission Expires: June 14, 2022
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